

Message Text

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C O N F I D E N T I A L STATE 040309

FOL RPT USUN 0511 ACTION SECSTATE LAGOS MOGADISCIO INFO
ADDIS ABABA BELGRADE BONN CARACAS CAR ES SALAAM DJIBOUTI
KHARTOUM LA PAZ LIBREVILLE LONDON MOSCOW NAIROBI OTTAWA
PARIS PORT LOUIS ROME 14 FEB 78 QUOTE

C O N F I D E N T I A L USUN 0511

E.O. 11652: GDS

TAGS: PBOR, PDEV, ET, SO

SUBJECT: WESTERN FIVE TACTICS FOR SECURITY COUNCIL ACTION ON
HORN

REFS: A) USUN 437; B) USUN 422

SUMMARY. WESTERN FIVE REPRESENTATIVES IN NEW YORK AGREED
FEBRUARY QE TO PRESS FOR SECURITY COUNCIL ACTION ON HORN, IN
FIRST INSTANCE SEEKING AFRICAN SPONSORSHIP OF APPROPRIATE
RESOLUTION BUT PREPARED TO SPONSOR RESOLUTION THEMSELVES AS LAST
RESORT. FIVE AGREED AD REFERENDUM TO SE OF "ELEMENTS" WHICH
SHOULD BE INCLUDED IN ANY DRAFT RESOLUTION. AS OUR PART
OF COORDINATED DEMARCHE BY THE FIVE, US AGREED TO
INFORM SOMALIS AND SEEK SUPPORT OF NIGERIANS. END SUMMARY.

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1. IN FIRST OF SEVERAL MEETINGS AMONG WESTERN FIVE ON
HORN OF AFRICA FEBRUARY 13, DEPUTY ASSISTANT SECRETARY
HELMAN REITERATED US CONVICTION THAT SC SHOULD ACT ON THE
MATTER, THAT IT WOULD BE BEST IF AFRICAN SC MEMBERS TAKE
THE LEAD, BUT THAT US WAS INTERESTED IN PURSUING SC
RESOLUTION EVEN IF AFRICANS FAILED TO DO SO. "ELEMENTS"
OF RESOLUTION US WOULD LIKE TO SEE MIGHT BE DRAWN FROM

DRAFT RESOLUTION AS APPROVED BY WESTERN FIVE MINISTERS
FEBRUARY 12.

2. FIVE AGREED THAT FIRST STEP SHOULD BE TO ATTEMPT TO
CONVINCE AFRICAN COUNCIL MEMBERS TO PROPOSE RESOLUTION
ALONG THE LINES OF DESIRED WESTERN FIVE "ELEMENTS". IF
THAT COURSE FAILED AND TIME ALLOWED, THEN OTHER MEMBERS
(E.G. INDIA, VENEZUELA) MIGHT BE APPROACHED. IF SECOND
COURSE FAILED OR WAS RULED OUT BY TIME CONSTRAINTS, THEN
WESTERN FIVE COULD INTRODUCE DRAFT RESOLUTION ON THEIR
OWN.

3. WORKING FROM MINISTERIAL DRAFT, FIVE THEN DISTILLED
AD REFERENDUM SET OF "ELEMENTS" WHICH SHOULD BE INCLUDED
IN ANY DRAFT SC RESOLUTION ON THE HORN (SEE PARA 7).

4. THE US AGREED TO INFORM SOMALIS IN MOGADISCIO AND NEW
YORK OF WESTERN FIVE APPROACH BUT NOT TO SEEK THEIR
SPONSORSHIP OF ANY DRAFT RESOLUTION.

5. THE US (FOR NIGERIA) FRANCE (FOR GABON) AND UK
(FOR MAURITIUS) AGREED TO APPROACH THREE AFRICAN MEMBERS
OF COUNCIL FEBRUARY 14 TO INFORM THEM OF WESTERN FIVE
INTENTIONS, TO ASK FOR THEIR VIEWS, AND TO SEEK THEIR
SPONSORSHIP OF RESOLUTION ALONG THE LINES OF WESTERN
ELEMENTS. FIVE AGREED THAT THEY WOULD DESCRIBE THEIR
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RESPECTIVE INITIATIVES NOT AS A DEMARCHE OF THE FIVE BUT
AS A BILATERAL DEMARCHE TAKEN AFTER CONSULTATIONS OF THE
FIVE. FIVE AGREED TO MEET AGAIN FEBRUARY 15 TO REPORT
BACK RESULTS OF SEPARATE DEMARCHES AND TO PLAN NEXT STEPS.
IF EFFORTS AT GAINING AFRICAN SPONSORSHIP OF APPROPRIATE
RESOLUTION WERE SUCCESSFUL, FIVE WOULD THEN INFORM
ETHIOPIANS IN NEW YORK AND ADDIS OF STATE OF PLAY (VEHICLE
FOR APPROACH IN ADDIS NOT YET DECIDED) IF AFRICAN MEMBERS
TURNED DOWN REQUEST TO SPONSOR DRAFT RESOLUTION, FIVE
WOULD DECIDE FEBRUARY 15 WHETHER TO APPROACH OTHERS,
(E.G. INDIA, VENEZUELA) OR TO PREPARE OWN DRAFT RESOLUTION
AND ACCOMPANYING LOBBYING EFFORT.

6. DEPARTMENT WILL INSTRUCT SEPTTEL OTHER ACTION ADDRESSES
ON SUBSTANCE AND TACTICS OF APPROACH TO HOST GOVERNMENTS.

7. TEXT OF "ELEMENTS" AGREED TO BY WESTERN FIVE FOLLOWS:

QUOTE SUGGESTED ELEMENTS OF A DRAFT SECURITY
COUNCIL RESOLUTION ON HORN OF AFRICA

PREAMBULAR ELEMENTS:

1. CONCERN AT PRESENT CONFLICT IN OGADEN REGION
2. REFERENCE TO PRINCIPLES OF UN CHARTER AND OBLIGATIONS OF STATES TO ACT IN ACCORDANCE WITH THOSE PRINCIPLES
3. REFERENCE TO RESPONSIBILITY OF SECURITY COUNCIL FOR MAINTENANCE OF INTERNATIONAL PEACE AND SECURITY
4. REFERENCE TO ARTICLE 33 OF UN CHARTER AND DESIRABILITY OF PURSUING EFFORTS THROUGH REGIONAL ORGANIZATIONS
5. REFERENCE TO THE ESTABLISHMENT OF THE MEDIATION COMMISSION BY THE OAU, AS RELEVANT REGIONAL ORGANIZATION

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OPERATIVE ELEMENTS

1. RESOLUTION OF THE PRESENT DISPUTE BY PEACEFUL MEANS IN ACCORDANCE WITH UN CHARTER.
2. APPLICATION OF THE FOLLOWING PRINCIPLES IN BRINGING ABOUT SUCH A PEACEFUL RESOLUTION:
 - (A) RESPECT FOR THE TERRITORIAL INTEGRITY OF ALL STATES IN THE AREA;
 - (B) IMMEDIATE CESSATION OF ALL HOSTILITIES IN THE OGADEN AND IMMEDIATE AND RAPID WITHDRAWAL OF ALL FOREIGN MILITARY FORCES;
 - (C) RESPECT FOR THE HUMAN RIGHTS OF THE PEOPLE IN THE AREA, INCLUDING ASSURANCES AGAINST REPRISALS ARISING FROM THE CONFLICT;
 - (D) AVOIDANCE BY ALL STATES OF ANY ACT WHICH COULD LEAD TO CONTINUATION OF THE FIGHTING OR TO AN EXACERBATION OF POLITICAL AND MILITARY RIVALRIES IN THE AREA, OR WHICH MIGHT ENDANGER NEGOTIATIONS AIMED AT ACHIEVING A PEACEFUL SETTLEMENT;
 - (E) ENTRY BY THE GOVERNMENTS OF ETHIOPIA AND SOMALIA INTO IMMEDIATE NEGOTIATIONS UNDER THE AUSPICES OF THE OAU MEDIATION COMMISSION WITH A VIEW TO SEEKING A PEACEFUL SETTLEMENT OF THE DISPUTE.
3. REQUEST TO SECRETARY GENERAL TO APPOINT A SPECIAL REPRESENTATIVE TO COOPERATE WITH THE OAU MEDIATION COMMITTEE IN ITS EFFORTS. IN THIS REGARD, SUGGEST POSSIBILITY OF MACHINERY (E.G. ESTABLISHMENT OF OBSERVATION TEAMS) TO MONITOR THE WITHDRAWAL OF FOREIGN FORCES FROM THE OGADEN AND TO REPORT ON DEVELOPMENTS WITHIN THE REGION OF FIGHTING.
4. REQUEST TO SECRETARY GENERAL TO REPORT TO THE COUNCIL BY MARC 12, 1978, ON THE IMPLEMENTATION OF THIS RESOLUTION AND IN FURTHER STEPS THAT COULD LEAD TO PEACEFUL SETTLEMENT OF THIS DISPUTE. UNQUOTE

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UNQUOTE VANCE

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